



REPUBLIC OF KENYA

THE NATIONAL TREASURY AND PLANNING

Public Statement on the Status of Payments to County Governments

1. This Statement is issued in public interest, pursuant to Article 35(3) of the Constitution of Kenya, 2010, section 7 of the County Allocation of Revenue Act (CARA), 2021 and section 6 of the County Governments Additional Allocation Act (CGAAA) 2022. The Statement is intended to inform citizens about the quantum of funds transferred to County Governments in financial year (FY) 2021/2022 and in preceding years.
2. In FY 2021/2022, County Governments received Ksh. 340.4 billion as their equitable share of revenue raised nationally, equivalent to 92 per cent of Ksh. 370 billion appropriations as per CARA 2021. A summary of the payments is provided in *Table 1*, while cumulative and per person disbursements to each County are provided in *Table 2*.

Table 1: Summary of payments to County Governments (Ksh. Millions)

Transfer Type	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/2022	Grand Total	%
1. Equitable share transfer	190,000	226,660	259,774	280,300	302,000	314,000	286,784	346,216	340,400	2,546,134	91.0%
2. Conditional Transfers towards Covid-19	-	-	-	-	-	-	7,706	-	-	7,706	0.3%
a) Gok-Funded Conditional Allocation	-	-	-	-	-	-	7,356	-	-	7,356	
b) DANIDA	-	-	-	-	-	-	350	-	-	350	
3. Gok-funded conditional allocations	5,665	3,261	10,901	13,705	12,008	15,017	13,343	12,673	7,430	94,004	3.4%
a) Level Five Hospital	3,419	1,863	3,600	4,000	4,200	4,326	4,326	4,326	-	30,061	
b) Free Maternal Healthcare *	2,246	1,398	3,321	4,105	-	-	-	-	-	11,070	
c) Managed Equipment Services	-	-	3,080	4,500	4,908	8,830	6,017	5,273	7,205	39,813	
d) Foregone User Fees Compensation	-	-	900	900	900	900	900	900	-	5,400	
e) Rehabilitation of Youth Polytechnics	-	-	-	-	2,000	961	2,000	2,000	-	6,961	
f) Emergency Medical Service Grant	-	-	-	200	-	-	-	-	-	200	
g) Construction of County HQs	-	-	-	-	-	-	100	175	225	500	
4. Other Additional conditional allocations	-	1,137	5,547	6,063	17,797	31,070	30,020	40,103	12,014	143,751	5.1%
a) Road Maintenance Levy Fund	-	-	3,300	4,307	10,262	7,424	7,645	9,433	-	42,372	1.5%
b) External Loans and Grants	-	1,137	2,247	1,756	7,535	23,646	22,375	30,670	12,014	101,380	3.6%
-World Bank (KDSP Level I)	-	-	-	-	2,148	-	1,410	2,115	-	5,673	
-World Bank (KDSP Level II)	-	-	-	-	1,950	4,000	-	4,600	-	10,550	
-World Bank (NUTRIP)	-	-	1,045	791	-	-	-	-	-	1,836	
-Danida (HSPS III)	-	734	664	408	-	-	-	-	-	1,806	
-World Bank (KHSSP-HSSF)	-	404	508	556	8	-	-	-	-	1,476	
-World Bank (THUSCP)	-	-	-	-	1,250	1,958	2,656	3,940	1,445	11,249	
-Danida (UHDSP)	-	-	-	-	1,116	1,040	922	855	323	4,257	
-World Bank (NARIGP)	-	-	-	-	1,063	1,052	4,563	3,900	3,995	14,573	
-Italy (KIDDP; Rehab. of Sub-Dist. Hosp.)	-	-	30	-	-	-	-	-	-	30	
World Bank, KUSP-UIG	-	-	-	-	-	1,854	387	-	-	2,241	
World Bank, KUSP-UDG	-	-	-	-	-	11,465	8,128	6,315	-	25,908	
World Bank-KCSAP	-	-	-	-	-	1,000	2,982	5,945	3,942	13,869	
EU - IDEAS	-	-	-	-	-	941	-	-	-	941	
IDA (World Bank)-WSDP	-	-	-	-	-	-	563	2,465	1,510	4,537	
SIDA -ASDSP II	-	-	-	-	-	335	764	536	501	2,135	
EU-WaTER	-	-	-	-	-	-	-	-	-	-	
IDA (WB)-ELRP	-	-	-	-	-	-	-	-	297	297	
5. Allowances for County medical personnel	-	-	-	4,842	-	-	-	-	-	4,842	0.2%
6. Coffee Cess	-	-	-	107	-	-	-	-	-	107	0.0%
Grand Total (= 1+2+3+4+5+6)	195,665	231,059	276,223	305,016	331,805	360,086	337,853	398,993	359,844	2,796,544	100%

Source: National Treasury and Planning, State Department for Public Works and Ministry of Health

* In FY 2017/18, FY 2018/19, FY 2019/20 and FY 2020/21 an additional Ksh. 3.4 billion, Ksh 4.3 billion, Ksh.4.3 billion and Ksh 4.3 billion respectively, from the National Government's revenue share was paid to the National Hospital Insurance Fund (NHIF) as a grant for Free Maternal Healthcare, to be disbursed directly to Counties on reimbursement basis.

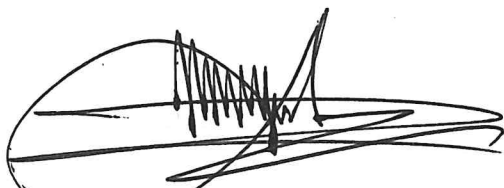
3. County Governments received an additional allocation of Ksh. 12.2 billion in FY 2021/22, which comprised:
 - a) Additional allocations worth Ksh. 225.02 million derived from the National Government's share of revenue; and
 - b) Additional allocation financed from proceeds from external loans and grants totaling Ksh12.01 billion earmarked to supplement financing of devolved functions.

4. The aggregate payments to County Governments in FY 2021/22 amounted to Ksh. 352.6 billion. The aggregate payments to County Governments in FY 2021/22 with respect to CARA, 2021 allocation amounted to Ksh. 340.4 which represents 92 per cent of CARA, 2021 allocations. The aggregate payments to County Governments in FY 2021/22 with respect to CGAAA 2022 allocation amounted to Ksh. 12.2 billion which represents 37.5 percent of CGAAA 2022 allocations.

5. The shortfall may be explained as follows:
 - a) Incomplete disbursement of FY 2021/2022 equitable share allocation to county governments due to delay in the receipt of some programmed financing. However, it should be noted that as at 29th August, 2022 the National Treasury disbursed all the outstanding balances amounting to **Ksh. 29.6 billion** to county governments. A breakdown of these disbursements are shown in *Table 3*.

 - b) Delay in enactment of county governments Additional Allocation Act 2022 and failure by some County Governments to adhere to requirements of specific conditional allocations. For these reasons, the Exchequer could not disburse:
 - Ksh. 3, 490.1 million for the Water & Sanitation Development Project;
 - Ksh. 789.2 million for the Transforming Health Systems for Universal Care Project;
 - Ksh. 2,399.7 million for the National Agriculture and Rural Inclusive Growth Project (NARIGP);
 - Ksh. 3,896.1 million for the Kenya Climate Smart Agriculture Project (KCSAP);
 - Ksh. 502.6 million for Emergency Locust Response Project (ELRP);
 - Ksh. 378.3 million for DANIDA Grant (Universal Healthcare in Devolved System Program);
 - Ksh. 798.9 million for Agricultural Sector Development Support Programme (ASDSP II); and
 - Ksh. 106.9 million for construction of County headquarters;
 - Ksh. 230.7 million for Instruments for Devolution Advice and Support (IDEAS);
 - Ksh. 2,800 million for Kenya Informal Settlement Improvement Project (KISIP II);
 - Ksh. 370 million for Drought Resilience Programme in Northern Kenya (DRPNK); and
 - Ksh. 73.9 million for UNFPA – 9th Country Programme Implementation.

6. Including the FY 2021/22 payments, County Governments have now cumulatively received an estimated Ksh. 2.8 trillion since their establishment. In this context, it would be useful for the public to note that:
- a) As at 29th August, 2022, all county governments had received 100 per cent of the equitable share allocation for FY 2021/2022.
 - b) in all years, equitable revenue share to County Governments has been well above the minimum threshold defined in Article 203(2) of the Constitution, and has been fully disbursed in accordance with Article 219 of the Constitution;
 - c) during the last nine years, aggregate annual payments to County Governments grew by Ksh. 164 billion or 84 percent; and
 - d) in per capita (or per person) terms, payments to County Governments have grown from Ksh. 4,114 in FY 2013/14 to Ksh. 7,157 in FY 2021/22. This translates to an annual average of Ksh. 6,487, with Nairobi receiving the least (Ksh. 3,367) and Lamu the highest (Ksh. 18,554).



Hon. (Amb.) Ukur Yatani, EGH
Cabinet Secretary/National Treasury and Planning

Dated:

Table 2: Cumulative and Per Person Payments to County Governments (K.sh.)

County	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/2022	Cumulative Payments (2013/14 - 2021/2022)	Payments Per Person (Annual Average)
	A	B	C	D	E		G	H		I= A+B+C+D+E+F+G	J
Baringo	3,281,383,323	3,926,106,431	4,656,934,428	5,233,961,425	5,549,975,184	5,827,026,254	5,346,126,671	6,353,577,463	5,859,843,020	46,034,934,198	7,671
Bomet	3,473,870,878	4,162,524,827	4,909,906,160	5,408,349,433	5,709,103,301	6,623,843,955	5,888,307,950	7,026,435,861	6,155,811,191	49,358,153,555	6,263
Bungoma	6,271,462,041	6,783,170,481	8,029,195,903	8,876,380,198	9,430,278,865	10,120,206,226	9,559,282,453	10,722,011,371	9,806,680,373	79,598,667,910	5,294
Busia	3,463,379,155	4,799,492,252	5,668,513,352	6,256,557,033	6,894,545,788	6,734,461,089	6,380,802,839	7,394,682,383	6,598,389,051	54,190,822,941	6,738
Elgeyo Marakwet	2,413,729,091	2,894,583,377	3,471,543,872	3,823,933,460	3,978,773,535	4,468,666,793	4,168,579,087	5,042,670,902	4,238,009,884	34,500,490,002	8,435
Embu	3,100,540,129	3,571,958,959	4,205,121,593	4,771,935,686	4,843,574,583	5,332,064,788	5,071,559,213	5,716,000,627	4,715,224,263	41,327,979,841	7,545
Garissa	4,431,683,790	5,190,150,287	6,351,245,243	6,911,228,790	7,518,607,376	8,107,741,132	7,756,509,712	9,249,563,825	7,293,035,276	62,809,765,431	8,295
Homa Bay	4,182,101,595	4,991,175,873	5,911,122,678	6,516,573,708	7,092,167,990	7,347,022,677	6,917,660,883	8,060,995,022	7,180,925,039	58,199,745,465	5,713
Istiole	2,247,835,837	2,682,961,881	3,199,678,723	3,537,827,614	4,081,810,947	4,448,645,119	4,582,738,856	5,406,914,326	4,333,557,206	34,521,970,510	14,312
Kajiado	3,253,239,859	3,890,104,860	4,650,358,927	5,215,256,318	6,198,702,283	6,868,668,078	6,858,827,932	8,127,633,218	7,318,386,768	52,381,178,243	5,207
Kakamega	6,931,155,657	8,090,604,228	9,646,227,641	10,703,578,916	11,062,919,682	12,151,853,991	11,364,377,058	13,000,047,987	11,398,259,193	94,349,024,353	5,613
Kericho	3,353,059,897	3,973,438,352	4,748,554,101	5,252,797,896	5,656,013,322	6,462,014,445	5,851,807,047	6,823,493,817	5,916,211,733	48,037,390,609	5,919
Kiambu	5,980,601,386	6,707,156,605	8,207,917,647	9,264,204,773	10,927,610,972	12,743,464,400	11,685,344,546	12,735,563,268	10,780,123,663	89,031,987,261	4,092
Kilifi	5,518,308,482	6,574,938,022	7,842,163,405	8,563,981,588	10,650,268,698	12,071,640,899	10,968,181,930	13,391,805,785	10,710,256,505	86,291,545,315	6,595
Kirinyaga	2,621,282,589	3,122,463,813	3,727,560,086	4,159,808,773	4,876,384,036	4,667,131,239	4,672,393,818	5,240,702,795	4,780,483,716	37,868,210,866	6,893
Kisii	5,487,250,383	6,361,766,497	7,772,145,310	8,664,058,165	8,592,553,305	9,188,768,347	8,681,167,050	9,878,051,935	8,182,732,547	72,808,493,540	6,386
Kisumu	4,615,876,577	5,262,002,848	6,324,406,000	6,994,542,675	7,369,015,486	8,668,928,630	8,002,954,342	9,040,279,791	7,384,048,098	63,662,054,446	6,121
Kitui	5,348,827,428	6,407,041,897	7,583,499,487	8,389,946,573	9,340,897,458	9,642,235,292	9,366,103,294	10,639,037,547	9,562,452,779	76,280,041,754	7,460
Kwale	3,788,132,670	4,531,614,262	5,405,264,065	5,986,544,213	7,781,601,282	8,250,731,235	8,277,607,796	9,524,820,724	7,604,338,674	61,150,647,920	7,838
Laikipia	2,557,539,642	3,037,429,843	3,651,034,608	4,104,689,637	4,954,234,811	4,849,785,160	4,443,200,058	5,400,587,312	4,725,364,426	37,723,865,496	8,083
Lamu	1,509,775,102	1,802,318,513	2,172,952,802	2,509,540,339	2,756,251,476	4,035,239,884	2,900,546,366	3,488,156,447	2,857,197,673	24,031,978,601	18,554
Machakos	5,114,071,345	6,134,394,187	7,346,493,531	8,166,790,848	8,376,122,984	10,348,955,784	9,241,732,805	10,334,748,766	8,429,319,897	73,492,630,147	5,743
Makueni	4,403,546,303	5,255,759,064	6,234,615,763	6,857,630,551	7,606,334,087	8,201,942,271	7,877,135,250	9,094,793,066	7,482,160,879	63,013,917,234	7,089
Mandera	6,569,847,929	7,851,533,937	9,224,728,949	10,084,615,714	10,354,026,318	11,281,577,308	10,376,501,495	12,269,346,989	10,295,151,992	88,307,330,631	11,311

Marsabit	3,805,077,542	4,554,700,287	5,363,688,014	5,861,348,668	7,021,526,717	7,823,178,728	6,896,898,151	8,226,904,463	6,694,843,713	56,248,166,284	13,593
Meru	5,006,846,175	5,811,720,035	8,068,730,716	8,695,004,808	8,690,203,884	9,353,128,740	8,772,346,923	10,069,342,139	8,734,348,752	73,201,672,172	5,262
Migori	4,339,034,161	5,178,050,161	6,179,702,331	6,742,468,649	6,996,366,222	7,820,468,252	7,485,532,833	8,323,049,526	7,364,618,812	60,429,290,947	6,014
Mombasa	4,291,377,471	4,805,790,006	5,856,541,422	6,460,495,121	8,966,848,169	9,352,443,798	8,352,861,230	8,553,215,296	6,961,965,735	63,601,538,248	3,848
Murang'a	3,964,995,471	4,733,688,227	5,605,841,727	6,224,115,350	6,717,512,470	6,825,658,407	6,754,270,617	7,717,961,099	6,605,743,388	55,149,786,756	5,799
Nairobi	9,729,818,320	11,441,036,548	13,534,170,793	14,946,783,245	16,323,790,299	16,155,037,800	12,275,944,442	21,135,026,771	17,709,703,219	133,251,311,438	3,367
Nakuru	6,647,425,748	7,503,232,007	8,909,150,835	9,841,244,944	10,330,202,245	11,705,865,445	11,835,626,599	13,291,018,388	11,984,027,016	92,047,793,227	4,730
Nandi	3,513,121,827	4,196,573,747	4,938,627,028	5,469,004,415	5,566,010,582	6,059,176,633	5,887,466,815	6,677,579,223	6,431,599,515	48,759,159,784	6,117
Narok	3,897,897,831	4,664,355,024	5,537,068,743	6,064,109,450	7,144,507,576	7,033,037,443	8,241,585,349	9,672,417,701	8,137,206,302	60,391,785,419	5,795
Nyamira	3,081,787,287	3,684,498,196	4,358,048,612	4,831,602,226	5,119,041,340	5,392,141,405	5,181,195,051	6,256,044,709	4,724,512,833	42,628,871,659	7,822
Nyandarua	3,176,663,544	3,797,904,157	4,490,760,352	4,936,245,833	5,438,755,918	5,851,792,816	5,206,042,897	6,371,977,323	5,216,808,686	44,486,951,526	7,744
Nyeri	3,685,716,476	4,138,865,733	5,042,278,330	5,600,339,382	5,748,259,017	6,365,159,120	6,153,112,067	7,305,192,617	5,730,430,268	49,769,353,010	7,284
Samburu	2,604,240,722	3,118,803,006	3,700,905,733	4,080,440,211	4,206,339,743	5,009,568,253	4,847,706,557	5,703,532,041	4,941,638,353	38,213,174,620	13,682
Siaya	3,717,804,335	4,436,323,009	5,246,071,112	5,797,489,075	6,082,340,216	6,617,589,780	6,051,299,399	7,148,481,399	6,409,186,926	51,506,585,251	5,762
Taita Taveta	2,443,413,498	2,922,341,963	3,488,332,869	3,842,745,714	4,264,020,622	4,594,827,610	4,577,484,533	5,664,161,691	4,454,800,721	36,252,129,222	11,824
Tana River	2,921,556,211	3,495,601,069	4,137,496,801	4,627,810,651	5,713,763,880	6,022,998,660	6,006,330,570	7,223,736,627	6,006,136,062	46,155,430,530	16,232
Tharaka Nithi	2,316,285,957	2,764,643,356	3,305,463,744	3,652,470,953	4,029,081,994	4,101,461,962	4,267,685,324	5,178,556,246	3,877,062,704	33,492,512,240	9,465
Trans Nzoia	3,768,041,967	4,490,618,357	5,323,073,849	5,856,599,951	6,134,099,222	6,530,339,029	6,351,147,129	7,183,369,592	6,611,265,058	52,248,554,154	5,862
Turkana	7,674,315,857	9,178,804,658	10,748,014,432	11,709,814,817	10,804,298,494	11,535,858,600	10,482,638,028	12,640,952,718	11,600,561,515	96,375,259,118	11,552
Uasin Gishu	3,811,462,902	4,564,237,642	5,390,581,097	5,947,601,606	6,175,278,868	7,261,061,866	7,061,214,379	8,106,876,101	7,423,349,651	55,741,664,112	5,325
Vihiga	2,860,896,942	3,420,828,036	4,054,531,396	4,470,649,135	4,843,027,689	5,221,923,141	5,198,851,298	5,950,824,602	4,661,968,278	40,683,500,516	7,662
Wajir	5,311,159,775	6,355,760,549	7,470,850,704	8,159,999,887	8,716,567,070	9,418,866,978	8,474,445,051	10,440,407,092	8,716,748,065	73,064,805,170	10,391
West Pokot	3,177,935,726	3,795,568,370	4,511,622,736	4,942,855,225	5,171,692,585	5,592,259,659	5,252,167,523	6,190,398,532	5,793,501,582	44,428,001,938	7,946
Grand Total	195,664,976,833	231,058,635,439	276,222,737,642	305,015,973,635	331,805,308,593	360,086,459,126	337,853,294,216	398,992,747,124	340,400,000,000	2,777,100,132,607	6,487
Average per Capita	4,114	4,858	5,807	6,413	6,976	7,571	7,103	8,388	7,157	58,386	

Source: National Treasury & Planning

Table 3: Disbursement of the outstanding amounts to county government as at 29th August, 2022

County	Disbursement
Baringo	509,551,571
Bomet	535,287,927
Bungoma	852,754,819
Busia	573,772,958
Elgeyo/Marakwet	368,522,596
Embu	410,019,499
Garissa	634,176,978
Homa Bay	624,428,261
Isiolo	376,831,059
Kajiado	636,381,461
Kakamega	991,152,975
Kericho	514,453,191
Kiambu	937,402,057
Kilifi	931,327,436
Kirinyaga	415,694,236
Kisii	711,541,962
Kisumu	642,091,142
Kitui	831,517,634
Kwale	661,246,842
Laikipia	410,901,253
Lamu	248,451,970
Machakos	732,984,335
Makueni	650,622,683
Mandera	895,230,606
Marsabit	582,160,320
Meru	759,508,586
Migori	640,401,636
Mombasa	605,388,326
Murang'a	574,412,467
Nairobi City	1,539,974,195
Nakuru	1,042,089,307
Nandi	559,269,526
Narok	707,583,153
Nyamira	410,827,203
Nyandarua	453,635,542
Nyeri	498,298,287

Samburu	429,707,684
Siaya	557,320,604
Taita Taveta	387,373,977
Tana River	522,272,702
Tharaka Nithi	337,135,889
Trans Nzoia	574,892,612
Turkana	1,008,744,479
Uasin Gishu	645,508,667
Vihiga	405,388,549
Wajir	757,978,091
West Pokot	503,782,747
Total	29,600,000,000

Source: National Treasury & Planning

